THE BOARD OF COUNTY COMMISSIONERS DURHAM, NORTH CAROLINA

Monday, January 13, 2024

7:00 P.M. Regular Session

MINUTES

Place: Commissioners' Chambers, Second Floor, Durham County Government Administrative

Complex, 200 East Main Street, Durham, North Carolina

Present: Chair Nida Allam, Vice Chair Dr. Mike Lee and Commissioners Michelle Burton,

Wendy Jacobs and Stephen Valentine

Presider: Chair Nida Allam

Zoom Hybrid Participants: 17

Regular Session – 7:00 PM

Opening of Regular Session - Pledge of Allegiance

Agenda Adjustments

Vice Chair Lee moved, seconded by Commissioner Burton to approve the agenda.

The motion carried unanimously.

Announcements

Monica Wallace, Clerk to the Board read the following announcements:

- 1. **DCo Thrives Guaranteed Income Program Application Launching Soon** DCo Thrives, a program that will give no-strings attached payments to randomly selected low-income families in Durham, will be launching soon! Durham Children's Initiative is administering the county-funded Guaranteed Income program, which will provide 125 randomly selected applicants with \$750 per month for 12 months. An additional 125 families will be randomly selected to take a monthly survey for 12 months and will receive \$100 for each monthly survey they complete. For more information about the application launch date, eligibility requirements, and to sign up for notifications about the program, please visit https://dci-nc.org/dco-thrives/.
- 2. **Durham Bike+Walk Community Session** Join the City of Durham Transportation Department and the Durham County Transportation Department in making biking, walking or rolling safe and convenient all over Durham! The Durham Bike+Walk Plan Update team will be at the Avila Retreat Center, 711 Mason Road, from 6-7:30 p.m., on Thursday, Jan. 16. Register

- to join here: https://bit.ly/bit.ly/bit.ly/bit.ly/bit.ly/bit.ly/durhambikewalk by Friday, Jan. 17.
- 3. **Most DCo Government Offices Closed for MLK Holiday** Most Durham County Government offices will be closed in observance of the Dr. Martin Luther King, Jr., Day Holiday on Monday, January 20. All offices will reopen with normal business hours on Tuesday, Jan. 21. Read about impacts to specific services at www.dconc.gov.
- 4. **Help Write Kids Voting Durham Community Poem** Join Kids Voting Durham in creating a community poem for MLK Day! In honor of Dr. King, Langston Hughes and all those past and present have dared to dream of a more just and equitable world, Kids Voting Durham invites you to share your dream for our community to be included in the poem. It's simple: submit your dream for our Durham community by Friday, January 17, at https://www.kidsvotingdurham.org/blog-1/dreams2025 and Kids Voting will weave your dreams into a collective poem celebrating our hope for Durham and its dreamers. Visit www.kidsvotingdurham.org on Monday, January 20 to see the finished poem and be inspired by the dreams of our community!
- 5. **Durham City-County MLK Employee Observance Program on Jan. 28** Everyone is invited to celebrate the life and legacy of Rev. Dr. Martin Luther King, Jr., during the 20th Annual Durham City-County MLK Employee Observance Program on Tuesday, January 28. The event will begin promptly at 11:30 a.m. inside First Presbyterian Church located at 305 E. Main Street. Dr. Anthony S. Lewis, Superintendent for Durham Public Schools, will be the keynote speaker for the event. Musical selections will be provided by singer, songwriter, and classically trained violinist Kimberly Michelle.
- 6. **Durham County Food Security Grants Application Deadline is Jan. 22** The Durham County Cooperative Extension wants everyone to know that the Durham County Food Security Grants program is accepting applications to support community food security efforts in our community. Grants will be administered by Communities in Partnership, utilizing equitable Food-Oriented Development FrameworkTM. Info and application at https://communitiesinpartnership.org/grants-and-funding. Application deadline is Wednesday, January 22, 2025, at 3 p.m. Contact Kendrick Petty at Kendrick@cipoed.org with questions.
- 7. **Dementia and Caregiving Education Programs** Join the Alzheimer's Association Eastern North Carolina Chapter and Durham County Library for a year of informative programs designed to support and educate caregivers helping to provide them with the tools they need to successfully provide compassionate care for individuals living with dementia and themselves. The first session, "Healthy Living for your Brian and Body", is Friday, Jan. 24 at 12 p.m. Registration required at https://durhamcountylibrary.libcal.com/event/13538464. More information, call 919-560-9311.
- 8. **Open Office Hours with Planning Staff** The Durham City-County Planning Department is updating the Unified Development Ordinance (UDO)! The UDO sets the rules for how land is developed in Durham, and we want your input! We will be hosting recurring office hours throughout the project. Drop in with your questions and feedback at the Durham County Main Library (300 N. Roxboro St.) on First Thursdays 3-6 p.m. and Third Thursdays, 10 a.m.-1 p.m.,

through August 2025. Website: https://engagedurham.com/35/New-UDO. Contact: NewUDO@DurhamNC.gov.

Additional Comments/Announcements

Commissioner Jacobs inquired about the total amount of County funding for food security through the grant process. Claudia Hager, County Manager responded she would contact Cooperative Extension staff to receive the total amount of funding and provide the information to the Board. Commissioner Jacobs asked if the DCo Thrives Program presentation would occur at the February Work Session. Manager Hager replied the DCo Thrives Program was at the launch stage and staff would present to the Board at the February or March Work Session meeting.

Chair Allam shared details on the RYSE Assessment Center. She stated it was a community-focused program that connected youth ages 10-17 and their families to a plethora of resources in Durham County, and it allowed the youth an opportunity to work with staff to create a plan that aids their growth and meets their needs.

Minutes

Commissioner Burton stated the minutes needed to be amended to record Vice Chair Lee as the person who read the Emancipation Day Resolution. Noting the change, the motion was made as follows:

Vice Chair Lee moved, seconded by Commissioner Valentine to approve the December 9, 2024 Regular Session minutes as amended.

The motion carried unanimously.

Ceremonial Items

24-0763 Resolution - Celebrating & Honoring Dr. Martin Luther King, Jr.

The Board read the following resolution.

CELEBRATING & HONORING THE LIFE & SERVICE OF DR. MARTIN LUTHER KING, JR.

- WHEREAS, Dr. Martin Luther King, Jr., a tireless advocate for nonviolence and justice, dedicated his life to fortifying the essence of the American character, tirelessly championing the civil and human rights of all citizens, and imparting invaluable lessons on courage and overcoming fear, love transforming hate, acceptance, dispelling prejudice, and mutual regard, extinguishing enmity; and
- **WHEREAS,** in the face of adversity and violence, Dr. King ardently preached a doctrine of nonviolence and civil disobedience to combat segregation, discrimination, and racial injustice, firmly believing in humanity's moral capacity to care for one another; and
- WHEREAS, Dr. King played a pivotal role in the successful 381-day Montgomery bus boycott in 1955, protesting the arrest of Rosa Parks and the segregation of the bus system; and
- WHEREAS, Dr. King helped found and served as the first president of the Southern Christian Leadership Conference in 1957 to coordinate and support nonviolent direct action as a method of desegregating bus systems across the South; and

- WHEREAS, between 1960 and 1964, Dr. King delivered impassioned speeches in Durham, advocating civil disobedience and nonviolent protests to dismantle racial segregation and discrimination at various venues, including White Rock Baptist Church, the Durham Business & Professional Chain, Hillside High School, the Southern Political Science Association at the Jack Tar Hotel, North Carolina College (now North Carolina Central University), and Duke University; and
- WHEREAS, Dr. King's extensive travels, encompassing over 6,000,000 miles, more than 2,500 speeches, and the authorship of five books and numerous articles, showcased his unwavering support for nationwide efforts to combat injustice, drive social change, and promote desegregation from 1957 to 1968; and
- WHEREAS, on August 28, 1963, Dr. King led the historic March on Washington for Jobs and Freedom, the largest rally of the civil rights movement, delivering his iconic "I Have a Dream" speech from the steps of the Lincoln Memorial before a crowd exceeding 200,000 people, calling for an end to racism and advocating for the civil and economic rights of African Americans; and
- WHEREAS, the March on Washington played a pivotal role in the passage of the Civil Rights Act of 1964, prohibiting discrimination based on race, color, religion, sex, or national origin, and outlawing unequal application of voter registration requirements, as well as racial segregation in schools, employment, and public accommodations; and
- WHEREAS, Dr. King orchestrated the inspirational Selma to Montgomery marches in 1965, advocating for the enactment of the Voting Rights Act of 1965 to secure the right to vote for African American citizens; and
- WHEREAS, Dr. King, while supporting Memphis, Tennessee's garbage workers and planning the Poor People's Campaign to champion economic justice, was tragically assassinated on April 4, 1968; and
- WHEREAS, Dr. King galvanized millions of individuals to give back and support their own communities, a legacy that continues to this day like Dr. Martin Luther King, Jr. Annual Day of Service.

NOW, **THEREFORE**, **BE IT RESOLVED**, that the Durham Board of County Commissioners hereby acknowledges and honors the life and contributions of Dr. Martin Luther King, Jr., and commits to improving the human condition for all through the adoption of a racial equity framework, fostering quality education, affordable housing, equal opportunity, shared prosperity, living wage employment, safe and humane labor conditions, and quality healthcare in governmental decision-making.

BE IT FURTHER RESOLVED, that the Durham Board of County Commissioners call on the residents of Durham County to join in reflecting on and advancing Dr. King's legacy and realizing his dream.

This the 13th day of January 2025.	
Nida Allam, Chair	Dr. Mike Lee, Vice Chair
Michelle Burton, Commissioner	Wendy Jacobs, Commissioner

Stephen Valentine, Commissioner

Dr. Brent Lewis, Director of Equitable Well-being, thanked the citizens for writing and submitting the resolution to the County. He stated the Durham City-County Martin Luther King, Jr (MLK) Employee Observance Program would take place on Tuesday, January 28th at 11:30 a.m. inside the First Presbyterian Church located at 305 E. Martin Street.

The Board thanked Dr. Lewis for the resolution and providing details about the Durham City-County MLK, Jr. Observance Program.

Consent Agenda

Chair Allam asked the Board if they requested to pull or comment on any items on the Consent Agenda.

Chair Allam requested to pull Item 24-0645 due to public comments and Commissioner Jacobs requested to pull Item 24-0789.

Hearing no additional comments, Chair Allam entertained a motion for approval.

Commissioner Burton moved, seconded by Commissioner Jacobs to approve the following items on the Consent Agenda except 24-0645 and 24-0789.

The motion carried unanimously.

24-0720 Approval to enter into a contract with BFPE International Inc., in the amount of \$137,825 for annual maintenance, servicing and repairs of County Life Safety Systems in our facilities. This contract will be funded from General Service annual operational budget. The County Manager also recommends the Board allow the County Manager to sign off on subsequent extensions, change orders, or amendments associated with this contract as necessary to continue services as required as long as funds are available

24-0737 Approval of Contract Renewal with EmployBridge Holding Company (dba Westaff) in the amount of \$59,373.75 to extend Temporary Staff contract

24-0754 Approve Contract with the City of Durham to accept Municipal Solid Waste and Yard Waste from Durham County at the City's Transfer Station in an Amount not to exceed \$236,000

*24-0766 Budget Ordinance Amendment No.25BCC057 to Recognized Additional State Fiscal Recovery Funds Allotment of \$11,331 to Durham County Library

24-0768 Approval of Contract with NWN Corporation in the Amount of \$719,856.22 for Server Room Upgrades at the Durham County Sheriff's Office

24-0771 Sole Source Exemption Approval for Utilities Division Purchase of 75 HP Nord Motor for BNR Rotor from Veolia Water Technologies, Inc. (dba Kruger) in the amount of \$13,383.79

24-0772 Approval of Carolina Management Team, LLC Contract Amendment for Painting and Coating Services for Utilities Division in the Amount of \$110,000 Bringing the Contract Amount from \$190,000 to \$300,000 and to Execute any other Related Contract Amendments not to exceed \$325,000

*24-0774 Approval of Capital Project Amendment No.25CPA030 and Budget Ordinance Amendment No.25BCC064 Reducing the Main Library Capital Project (6110DC094) Budget to \$0, Transferring \$105,768 in Combined PAYGO and 2016 GO Bond Funds to the Judicial Building Annex Renovation Capital Project (47302635DC141) to Cover the Final Change Orders and Increased Construction Administration Expenses for the Ground Water Intrusion Repairs Project, Amending the Contracts with Enterprises G and RND Architects, as well as Transferring \$6,474.52 in Unused Capital Project Funding to the Debt Service Fund for Future Use

*24-0776 Budget Ordinance Amendment No. 25BCC058 to Recognize Funds in the Amount of \$13,555 from the Division of Child and Family Well-Being, North Carolina Department of Health and Human Services for Durham's Innovative Nutrition Education (DINE) Program

24-0781 Approval of Capital Project Amendment No.25CPA031 Re-Designating the Current Fleet Maintenance Facility Capital Project (4730DC164) - Currently Named Seaton Road Maintenance Facility Capital Project - to the Ellis Road Fleet Maintenance Facility Capital Project; as well as Execution of a Contract for Architectural Design Services with HH Architecture for the Ellis Road Fleet Maintenance Facility Project

24-0788 Approve the Execution of Pre-Construction Services Contract with Samet Corporation Project No. DC164 in an amount Not to Exceed \$99,824.00 for the Ellis Road Fleet Maintenance Services Facility

24-0783 Receive Environmental Affairs Board 2024 Annual Report

24-0791 Approve Contract Award for RFQ #24-045 Miscellaneous Outfalls Improvements Project funded by SE051 Collection System Rehabilitation and Appropriating \$153,500.00 with Kimley-Horn and Associates, Inc., to Provide Phase 1 Professional Engineering Services in the Amount of \$153,500.00 and to Authorize the County Manager to Execute the Contract and Any Related Contract Amendments not to exceed \$168,500.00

*24-0792 Approval of Capital Project Amendment No.25CPA032 Increasing the Budget for Stanford L. Warren Library (6110DC097) to \$5,378,082, and Budget Amendment No.25BCC065 Appropriating \$200,000 of Debt Service Fund Fund Balance, Transferring Those Funds to the PAYGO Fund to Pay for Construction Repairs and Interior Upgrades; as well as Executing a Construction Change Order in an Amount Not to Exceed \$285,000 with Muter Construction for Unforeseen Conditions Related to the Interior Repairs and Upgrades at the Stanford L. Warren Library including Owner's Contingency for a Total Not-to-Exceed Contract Amount of \$4,425,324

24-0794 Approve Two Conservation Easement Projects - Wesley and Cristan Poole for 25 acres at 1800 and 1801 Tilley Farm Road, Rougemont and Billy and Toni Stevens for 40 acres at 3500 Bahama Road, Rougemont, using County Open Space funds for 25% of the total project costs

24-0796 Approve acquisition of 15.5 acres at 4350 Garrett Road as permanently protected open space within the New Hope Creek Corridor with a County Open Space cost of \$118, 450 as part of a Total acquisition cost of \$301,953

- 24-0797 Interlocal Cooperation Agreement for the Division of Sales Tax Between the County of Durham and the City of Durham July 1, 2025 to June 30, 2026
- 24-0799 Removal of Citizen Board Member Due to Poor Attendance
- 24-0804 Approval of the 500 E. Main St. Affordable Housing Development Documents
- *24-0805 Budget Ordinance Amendment No.25BCC068 to Appropriate \$152,740 in General Fund fund balance to Urban Ministries of Durham to Cover Increased Security Expenses Bringing the Total Contract Amount to \$533,096
- 24-0806 Award contract to Freese and Nichols (FNI) for Engineering Services for Triangle Wastewater Treatment Plant Expansion Study for the Utilities Division in the Amount of \$547,900.00 with a Not to Exceed Amount of \$650,000.00
- *24-0807 Approve Capital Project Amendment No.25CPA029 and Budget Ordinance Amendment No.25BCC061 Decreasing the Open Space & Farmland Preservation Capital Project (4730DC083) by \$184,750, Transferring those funds to the General Fund to Support the Purchase of the Clara Glenn Farm Conservation Easement
- *24-0808 Budget Ordinance Amendment No. 25BCC063 to Recognize \$4,461 from the NC DPH Division of State of Child Fatality Prevention Section Branch for Child Fatality Case Reporting
- *24-0809 Budget Ordinance Amendment No. 25BCC062 to Appropriate \$110,737 in General Fund fund balance to increase Durham County's Contract with Wellpath to Provide Comprehensive Medical Services for Inmates in the Durham County Detention Center and Residents of the Durham County Youth Home
- 24-0811 Approve acceptance of Land donation and permanent protection of 8414 Meadow View Lane (20 acres REID 200109) for open space and authorize the County Manager to execute any necessary documents related to the acceptance and protection of this open space land
- *24-0812 Budget Ordinance Amendment No. 25BCC066 to Recognize \$165,017 in Grant Funding and Approval of Interlocal Agreement for the 2024 Edward Byrne Memorial Justice Assistance Grant (JAG)
- 24-0813 Approval to Extend the Existing Interlocal Cooperation Agreement with the City of Durham to Contract for a Joint Crisis Communications Plan to January 1, 2026
- 24-0814 Authorize the County Manager to sign and submit a Letter to the Friends of Geer Cemetery to use in their application for National Historic Marker signage at the Historic Geer Cemetery, and that will authorize the Friends of Geer Cemetery to cooperate with William G. Pomeroy Foundation to install the signage if the application and funding are approved
- *24-0815 Budget Ordinance Amendment No.25BCC069 to Recognize \$2,493 in Travel Grant Funding Awarded by the State Library of North Carolina
- 24-0816 Approval of Agreement with Alliance Health in the Amount of \$6,503,803, to Manage the Provision of High-quality, Cost-effective Mental Health, Developmental Disabilities, and Substance Use

Services (MH/DD/SUS) to Residents of Durham County

25-0010 Delegation of Authority to the Tax Assessor to Grant Individual Extensions for the Listing of 2025 Business Personal Property

25-0011 Approval of Contract Amendment with Quality PrintPro, Inc. for Tax Administration Mailing Services

Consent Agenda Item #24-0766

Durham County, North Carolina 2024-2025 Budget Ordinance Amendment Number 25BCC057

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

Fund Name	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND	_		_
<u>Expenditure</u>			
Cultural and Recreation	\$16,879,386.50	\$11,331.00	\$16,890,717.50
Revenue			
Intergovernmental	\$79,386,149.00	\$11,331.00	\$79,397,480.00

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

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Consent Agenda Item #24-0774

Durham County, North Carolina FY 2024-2025 Capital Project Amendment Number 25CPA-30

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY:

That the FY 2024-25 budget ordinance is hereby amended to reflect budget adjustments.

Project #	Project Name	Current	Increase /	Updated
		Budget	Decrease	Budget
47302635DC141	Judicial Annex Bldg Renovation	\$4,996,084.00	\$105,798.68	\$5,101,882.62
	Main Library Upgrade Project – 61102511DC094	\$47,761,290.22	(\$112,273.20)	\$47,649,017.02

All capital	projects in	conflict herew	ith are hereby	repealed.
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Approved January 13, 2025

Durham County, North Carolina 2024-2025 Budget Ordinance Amendment Number 25BCC064

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

Fund Name	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND			
<u>Expenditure</u>			
General Government	\$114,390,939.87	\$6,474.52	\$114,397,414.39
Revenue			
Other Financing Services	\$113,000,116.87	\$6,474.52	\$113,006,591.39
All ordinances and portions of ordin	nances in conflict herewith	are hereby repealed	

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

Approved January 13, 2025

Consent Agenda Item #24-0776

Durham County, North Carolina 2024-2025 Budget Ordinance Amendment Number 25BCC058

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

<u>Fund Name</u>	<u>Current Budget</u>	<u>Increase/Decrease</u>	Revised Budget
GENERAL FUND			
<u>Expenditure</u>			
Human Services	\$120,901,488.87	\$13,555.00	\$120,915,043.87
Revenue			
Intergovernmental	\$80,047,480.00	\$13,555.00	\$80,061,035.00
All ordinances and portions of ordinar	nces in conflict herewith	are hereby repealed.	
Approved January 13, 2025			

Consent Agenda Item #24-0792

Durham County, North Carolina FY 2024-2025 Capital Project Amendment Number 25CPA-32

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY:

That the FY 2024-25 budget ordinance is hereby amended to reflect budget adjustments.

Project #	Project Name	Current	Increase /	Updated
		Budget	Decrease	Budget

61102541DC097 Stanford L. Warren Library –	\$5,178,082.00	\$200,000.00	\$5,378,082.00
Upgrade - 61102541DC097	, , ,		

All capital projects in conflict herewith are hereby repealed.

Approved January 13, 2024

Durham County, North Carolina 2024-2025 Budget Ordinance Amendment Number 25BCC065

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

Fund Name	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND			
<u>Expenditure</u>			
General Government	\$114,397,414.39	\$200,000.00	\$114,597,414.39
Revenue			
Other Financing Services	\$113,006,591.39	\$200,000.00	\$113,206,591.39

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

Approved January 13, 2025

Consent Agenda Item #24-0805

Durham County, North Carolina 2024-2025 Budget Ordinance Amendment Number 25BCC068

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

Fund Name	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND			-
<u>Expenditure</u>			
Human Services	\$120,380,241.87	\$152,740.00	\$120,532,981.87
Revenue			
Intergovernmental	\$51,439,365.97	\$152,740.00	\$51,592,105.97

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

Approved January 13, 2025

Consent Agenda Item #24-0807

Durham County, North Carolina FY 2024-2025 Capital Project Amendment Number 25CPA-29

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY:

That the FY 2024-25 budget ordinance is hereby amended to reflect budget adjustments.

Project #	Project Name	Current	Increase /	Updated
		Budget	Decrease	Budget
47302635DC083	Open Space and Farmland Preser	\$12,946,019.70	(\$184,750.00)	\$12,761,269.70

All capital projects in conflict herewith are hereby repealed.

Approved January 13, 2025

Durham County, North Carolina

2024-2025 Budget Ordinance Amendment Number 25BCC061

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

Fund Name	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND			
Expenditure			
Environmental Protection	\$9,654,688.85	\$184,750.00	\$9,839,438.85
Revenue			
Other Financing Services	\$51,442,858.97	\$184,750.00	\$51,627,608.97

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

Approved	Ianuary	13	2025
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Consent Agenda Item #24-0808

Durham County, North Carolina 2024-2025 Budget Ordinance Amendment Number 25BCC063

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

Fund Name	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND			
<u>Expenditure</u>			
Human Services	\$121,025,780.87	\$4,461.00	\$121,030,241.87
Revenue			
Intergovernmental	\$80,061,035.00	\$4,461.00	\$80,065,496.00

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

Approved January 13, 2025

Consent Agenda Item #24-0809

Durham County, North Carolina 2024-2025 Budget Ordinance Amendment Number 25BCC062

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

Fund Name	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND			
<u>Expenditure</u>			
Human Services	\$120,915,043.87	\$110,737.00	\$121,025,780.87
Revenue			
Other Financing Sources	\$51,442,858.97	\$110,737.00	\$51,553,595.97

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

Approved January 13, 2025

Consent Agenda Item #24-0812

Durham County, North Carolina 2024-2025 Budget Ordinance Amendment Number 25BCC066

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

Fund Name	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND			
<u>Expenditure</u>			
Public Safety	\$91,639,282.10	\$165,017.00	\$91,804,299.10
Revenue			
Intergovernmental	\$80,065,496.00	\$165,017.00	\$80,230,513.00

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

Approved January 13, 2025

Consent Agenda Item #24-0815

Durham County, North Carolina 2024-2025 Budget Ordinance Amendment Number 25BCC069

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY that the 2024-2025 budget ordinance is hereby amended to reflect budget adjustments.

Fund Name	Current Budget	Increase/Decrease	Revised Budget
GENERAL FUND			
<u>Expenditure</u>			
Cultural and Recreation	\$16,890,717.50	\$2,493.00	\$16,893,210.50
Revenue			
Intergovernmental	\$79,580,513.00	\$2,493.00	\$79,583,006.00

All ordinances and portions of ordinances in conflict herewith are hereby repealed.

Approved January 13, 2025

Items Pulled from the Consent Agenda

24-0645 Capital Project Amendment No.25CPA022 Appropriating \$16,555,735 of Limited Obligation Bond (LOBs) Funding to the Durham County Sheriff's Training Facility Capital Project (4310DC091); and Authorizing the Execution of the Construction Manager At-Risk Guaranteed Maximum Price Contract with CT Wilson Construction for the Construction of the Sheriff's Training Facility at a Total Amount Not-To-Exceed \$15,929,463 (Base Bid, Alternates, Plus Owner Contingency).

Citizen Comments

The following citizens opposed the funding for the Durham County Sheriff's Training Facility: Chelsea Earls, Nhawndie Smith, Elizabeth Johnson, Kara Martinez, Jennifer Carroll, Meg Hopkins, Destiny Planter, Poet Williams, Amanda Wallace, Rafiq Zaidi Muhammad, Imily Varner, Dorian Gomez, Maxine Eloi, Taari Coleman, Rayna Rusenko, Meredith Wilkinson, Quade Gallagher, Max Tinter, Qvinny Sanchez Lopez, Christoper Duran, Virginia Wertming, Elizabeth Avant, Jackson Balling, Leslie SaDre, Libby Johnson, Latisha Facyson, Duncan Nead, Parker Summer, Nick Oviedo-Torres and Cecilia Polanco.

The following citizens supported the funding for the Durham County Sheriff's Training Facility: Mike Sistrom, Paul Wilson, Kathleen Osinski, Mark Osinski, John Orth, Wendell Bullard, Herman Sperling, Kim Crossman, Floyd McKissick, Jr., Steven Eslinger, Ed Steinera and Brenda Pollard.

The Board thanked the citizens for their comments and emails regarding the Sheriff's Training Center.

The Board inquired about possibly directing the County Manager to work with the Sheriff about citizen issues and concerns regarding the Sheriff's Training Center. Claudia Hager, County Manager, replied she would like to provide the Board with clarifying information about the investments provided to the Sheriff's Department and Countywide.

The Board asked if the Holistic Empathetic Assistance Response Teams (HEART) would be presenting to the Board at the March Work Session meeting. County Manager Hager stated HEART would be presenting it to the Board at the April Work Session meeting.

Commissioner Jacobs made the following statement:

"I am not able to vote tonight in support of the \$16 million in LOB funding for the new sheriff training facility.

I want to be clear that I recognize the need for a new facility, and I believe that our sheriff deputies deserve to be well trained and in a facility that has decent working conditions. But at this moment in time, I cannot separate out this funding decision from other issues also linked to the safety and well-being of people in our community. I believe it is a false narrative to say these issues are not linked.

We as county commissioners have the statutory budgetary and fiscal responsibility to ensure that public dollars are being allocated and spent effectively and efficiently to meet the needs of people in our community.

The Office of the Sheriff currently receives the second highest allocation of local Durham County taxpayer dollars, second to Durham Public Schools. Receiving about \$50 million in county funding this fiscal year, the Office of the Sheriff receives more local funding than any county department. The Office of the Sheriff has historically been well funded by the Board of County Commissioners.

But I have many questions and concerns regarding current capital and operational funding issues regarding the Office of the Sheriff, many of which we have heard directly from community members. As county commissioners, we have an obligation to ask questions and request information so that we can make the best-informed decisions possible about the use of Durham taxpayer dollars and the outcomes of the services provided by this funding.

In 2018, the city and county opened the jointly funded new state of the art Durham Emergency Communication Center or DECC at a cost of more than \$71 million for the purpose of collocating and coordinating 911 emergency and law enforcement communications and response systems. It is my understanding that this facility has capacity to serve the needs of the Office of the Sheriff. It does not make sense to me, after seven years to continue to fund a separate 911 Center for the Office of the Sheriff and for calls to be routed from one 911 operator to a second 911 operator. This wastes precious time for a response and is not a wise use of taxpayer dollars. This current duplicative system also makes implementation of the current HEART model difficult because the DECC 911 operators are trained to triage calls for mental health crisis needs and have directly connected thousands of residents directly to behavioral health services, eliminating the need for any type of physical response. Throughout North Carolina, there are many counties who have fully consolidated city/county 911 Centers. We are now also being asked to fund a new EOC and 911 Back Up Call Center, projected to cost \$40 million, that also includes a separate Office of the Sheriff Back Up Center. I am concerned about the additional cost of \$4.5 million needed to cover this additional 3,100 sq footage. I do not believe it is responsible or acceptable for Durham County Government to continue to make these types of funding decisions.

I applaud the Office of the Sheriff's stated commitment for all deputies to be trained and certified in CIT -crisis intervention training. This is a best practice and very important for our deputies and for people in our community. Across the United States today there are examples of many counties where co responder and alternative crisis response models are meeting the mental health crisis needs of residents. Here in North Carolina, Buncombe County Office of the Sheriff has been implementing this practice since 2023. Here in Durham, we are fortunate to have the HEART program that is following evidence based practices to take care of residents experiencing a mental health crisis, potentially saving city and county \$ by directly connecting many residents

to existing mental health services, freeing up law enforcement to focus on violent crime response and also help to reduce intercepts between law enforcement and residents, which we know from research can lead to increased negative interactions with our criminal justice system, especially amongst people of color.

There have been conversations about the HEART program expanding into the county for more than a year now. This was a key recommendation and priority of the City, County, DPS Community Wellness and Safety Task Force. We have heard the Sheriff say that he supports expansion of the HEART program and we heard this public commitment stated at our January 6 work session. The time for action is now. We all cannot continue to just pay lip service to implementing best practices to best serve our community and which can provide more efficient use of public funding. Implementation of HEART expansion would be a seamless process with a consolidated 911 Center. And a co responder team response should only involve the additional personnel cost of a mental health professional accompanying CIT trained deputies on calls they would be responding to normally.

We have also heard concerns raised by community members and members of the Community Wellness and Safety Task Force about other areas that impact public safety and effective and efficient use of public dollars. Concerns that domestic violence protection orders may now take 6 weeks for to be executed by the Office of the Sheriff? Concerns that limited staffing in the Detention Center may be impacting the amount of time detainees spend in their cells, virtual visitation with family members, work leave, and access to resource programs that the Durham County has previously funded? Operations and maintenance of the Detention Center is a significant cost center for Durham County Government. How much are we currently spending on personnel, medical and behavioral health care, maintenance and repairs? How are we tracking these costs as well as data about the jail population? If there are challenges with vital functions like protective orders and the detention center due to staffing, we all need to be working together on data and information sharing, collaborating with transparency and accountability so these challenges impacting vital services can be addressed, with all of us working together to the best of our ability, to improve outcomes around the safety and well-being of people in our community. At our January 6 work session requests were made for Office of the Sheriff 911 Call Center data. With the significant funding for investments in IT the BOCC continues to approve and provide for the Office of the Sheriff, we should be supporting the technical capacity for necessary data gathering, assessment and analysis to guide and inform decision making.

We are entering a period of more constrained financial and budgetary resources to meet the needs of people in our community. We cannot expect the generous federal funding we experienced at the county level post COVID and as part of the American Rescue Plan. At the same time, we are facing more modest sales tax revenues, rising housing costs, and a property tax re-evaluation. We are also facing uncertainty regarding funding for many federal safety net programs that help us meet the vital needs of people every day in our community. Now more than ever, we as county commissioners must make careful, well informed and difficult funding decisions to ensure the safety and well-being of people in our community. I believe deeply in the words of Phil Freelon that grace the facade of our Health and Human Services Building: "Durham's Vitality Is Built Upon the Health of Our Residents and the Capacity of Our Community to Foster and Enhance the Wellbeing of Every Citizen".

This is the guiding force for my decision making and why am voting no tonight."

Chair Allam made the following statement:

"In good conscience, I cannot vote in favor of this funding when the community has repeatedly been asking for accountability and transparency into the Sheriff's Office.

I was elected in 2020, the Commissioners before me formed the Community Safety and Wellness Task Force. A task force of subject matter experts within Durham City and County on various areas of Community Safety and Wellness. The intention of the task force was to conduct research and engage with the community about the needs and research of what other counties and communities were doing. The task force forwarded the recommendations to the County Commissioners and the City Council on how we can improve the quality of life for Durham County residents. The task force also shared the full report with the County Commissioners and the Sheriff's Office.in 2022/2023. We haven't taken any action on those items.

As a Commissioner, my job is to be accountable. A Commissioners job is to be accountable of our residents and taxpayer dollars. When our residents are asking for this accountability and transparency, it's my job to seek it. I know that the sheriff is his own elected official and he is not a department of the county. He is his own office. However, as a colleague of his, I can make requests. Especially when I am requested by community members to do so. Community members, who are Durham County residents, are bosses. I also seek accountability and transparency from Durham Public Schools on the funding that we provide to them when we have our joint meetings and our leadership meetings. It is also important that the elected boards that we have in Durham, like the school board, City Council and County Commissioners have an opportunity for public comment at our meetings. We have public meetings for residents to bring forward comments and questions. Residents come to us and to our Board of County Commission meetings because it's their only opportunity to address the Sheriff.

I am glad Sheriff Burkhead, at our last meeting, publicly stated he was willing to meet with the community and that he supports HEART. Although we disagree, at the moment, on what the HEART expansion program would look like. I support a full expansion of all the services that HEART provides and the Sheriff has stated that he is currently only supportive of a Co-response model, where an armed officer is always responding.

I was requested by community members to help engage in conversation with the Sheriff and over the past several weeks I've attempted to do so. Also, reaching out to the Sheriff on behalf of the Community Safety Wellness Task Force members. And this wasn't just a meeting that, you know, I was requesting on my own, but specifically requested by the community. Over the past several weeks, I've sent several follow-ups with a doodle poll with options for meetings. Neither the task members nor I have received a response for scheduling a meeting. And you know, I'm grateful for the Sheriff saying that he supports a hard expansion and for more community conversation. However, on behalf of my bosses, the residents of Durham County, I must see those words be put into action. And for that reason, I'm will not be voting to approve this facility and will continue to ask for accountability and transparency on the behalf of our residents."

Commissioner Burton stated the County needed to ensure that the Sheriff's deputies and detention officers were trained. She explained how HEART would be bought into the County and expressed routes to combine the 911 centers. Commissioner Burton stated she was going to vote yes and knew some of the residents would not approve of her vote.

Vice Chair Lee stated his support for the training center did not mean he supported all practices of law enforcement. He added moving forward with expanding the HEART Program to respond with the Sheriff's Department was an improvement for Durham County.

Commissioner Valentine stated he viewed the Sheriff's Training Center as a capital improvement project which was a mandated function for the Sheriff's job. He stated he supported the expansion of the HEART Program at the County, with the school system and would be voting yes.

Vice Chair Lee moved, seconded by Commissioner Valentine to approve Capital Project Amendment No.25CPA022 appropriating \$16,555,735 of Limited Obligation Bond (LOBs) funding to the Durham County Sheriff's Training Facility Capital Project (4310DC091), and authorized the County Manager to enter into a contract with the team of CT Wilson Construction Company/Rankin III Grading for the Durham County Sheriff's Training Facility project located at 100 Electra Road, Durham NC, at the Guaranteed Maximum Price (GMP) of \$15,465,498 (Bid Package plus alternates, allowances); as well as execute any other related contracts - including change orders if necessary - for a not-to-exceed budget of \$15,929,463. At the March 3, 2025, meeting, staff would present a framework for evaluating the potential expansion of the HEART program county-wide.

Ayes: Commissioner Burton, Vice Chair Lee, Commissioner Valentine

Nays: Chair Allam and Commissioner Jacobs

Durham County, North Carolina FY 2024-2025 Capital Project Amendment Number 25CPA-22

BE IT ORDAINED BY THE COMMISSIONERS OF DURHAM COUNTY:

That the FY 2024-25 budget ordinance is hereby amended to reflect budget adjustments.

Project #	Project Name	Current	Increase /	Updated
		Budget	Decrease	Budget
43103200DC091	Sheriff's Training Facility	\$1,604,608.00	\$16,555,735.00	\$18,160,343.00

All capital projects in conflict herewith are hereby repealed.

Approved January 13, 2024

24-0789 Authorize the County Manager to execute a contract with the team of Bordeaux Construction Company and Vistabution for Pre-Construction Services for the New Durham County EOC, Backup 911, & Sheriff's Backup Call Center, Project No. DC-158, in an amount not to exceed \$275,000.

The Board asked how the project could proceed without the Sheriff's Backup Call Center due to a \$4.5 million increase in cost. Claudia Hager, County Manager responded she would have discussions with City and County Officials about the Sheriff's Backup Call Center and the Board could decide on the

project before the final production plans. Peri Manns, Deputy Director of Engineering and Environmental Services stated the project was at the early stages of design.

The Board asked if any other Counties operated with a combined City-County EOC and 911 Centers; if so, how well did the combination worked. County Manager Hager responded that other Counties operated combined City County EOC and 911 Centers and she would discuss with the Board the purpose of the project design.

Vice Chair Lee moved, seconded by Commissioner Valentine to authorize the County Manager to execute a contract with Bordeaux Construction Company/Vistabution for Pre-Construction Services for the New Durham County EOC, Backup 911, & Sheriff's Backup Call Center.

The motion carried unanimously.

Adjournment

Vice Chair Lee moved, seconded by Commissioner Burton to adjourn the Regular Session meeting at 9:26 p.m.

The motion carried unanimously.

Respectfully Submitted,

Macio Carlton

Deputy Clerk to the Board